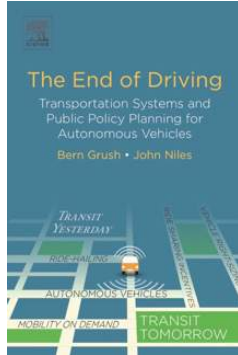
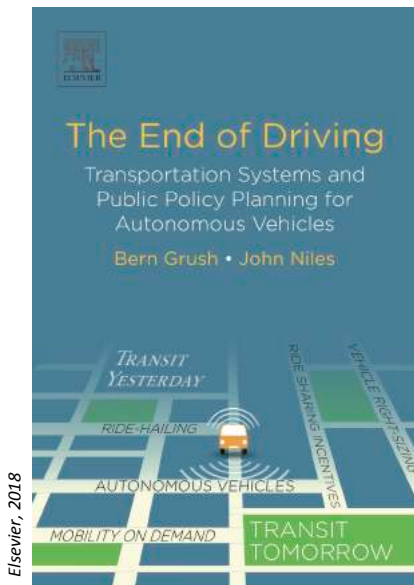


# An Adult Conversation about Autonomous Vehicles: Conflicting Narratives About the Autonomous Vehicle Future



Bern Grush  
October 29, 2019



**Systems of economics, humans, cities, and built form** interact with vehicle automation

**Interrelationships** that frustrate resolution

**Transition** and diffusion issues affect planning

**Human, social,** and urban issues \*

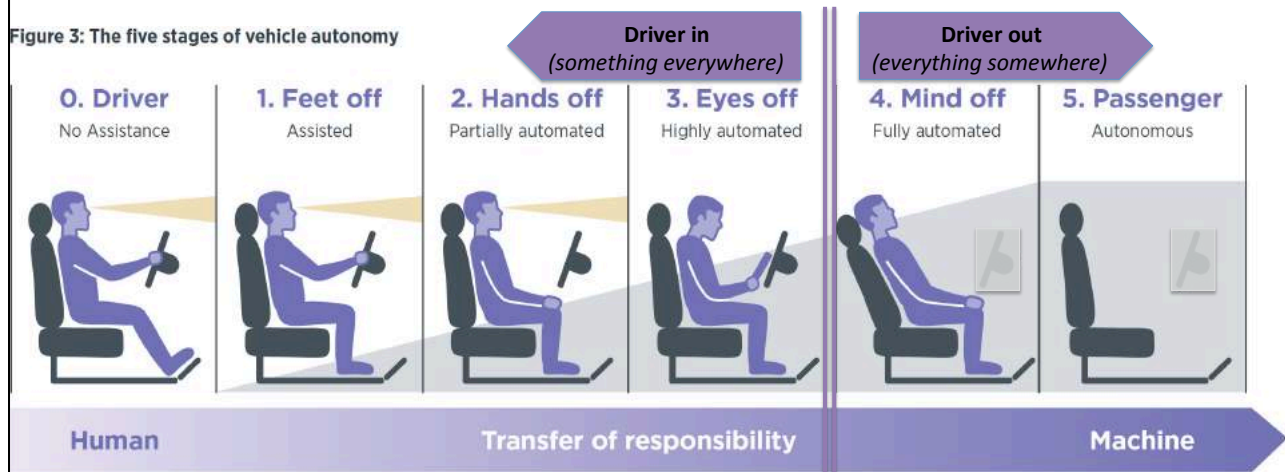
\*NOT transient technical and vehicle issues

## An Adult Conversation About Autonomous Vehicles



## The Market Buzz Since 2013




Figure 3: The five stages of vehicle autonomy





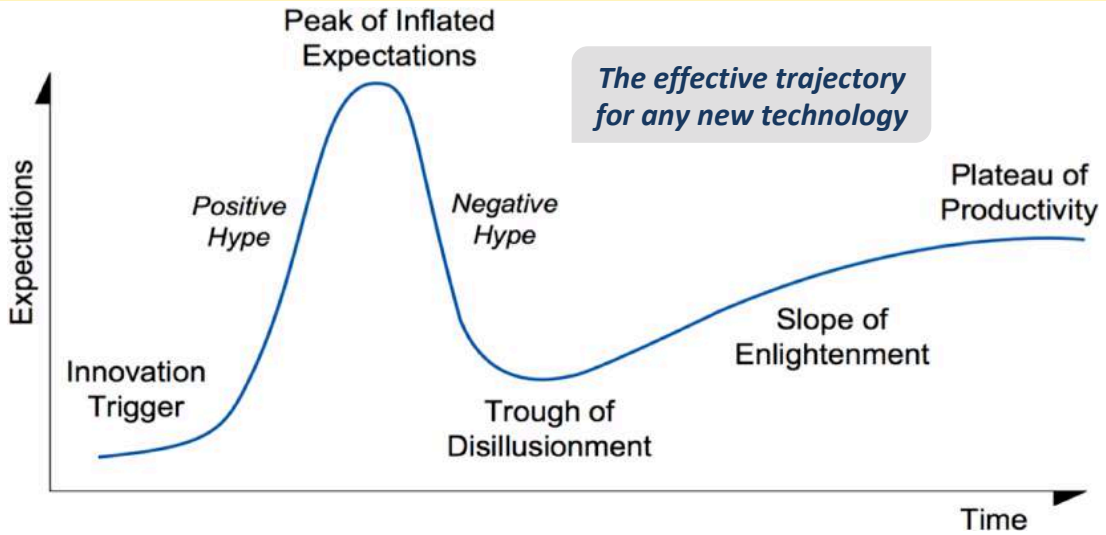
Harmonize MOBILITY

## Consumer choices...

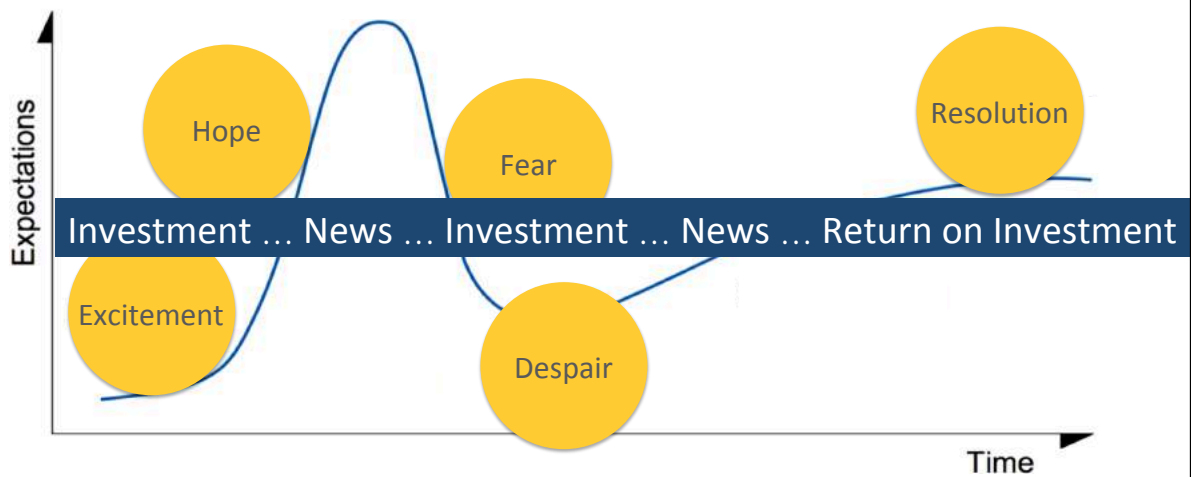
<p><b>L2</b> Partial (personal)  Hands-On</p>	<p><b>L3</b> Conditional (personal)  Self-driving</p>	<p>Market 1</p>	<p><b>L4</b> High (robotaxi)  Driverless</p>	<p>L5 Full  2075? Never?</p>
				

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# Gartner Hype Cycle™

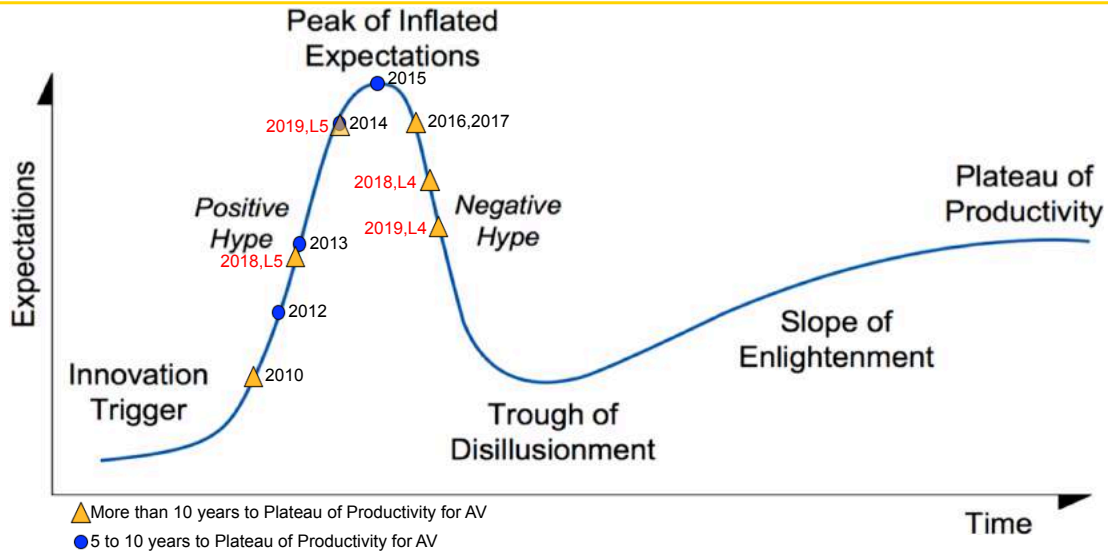


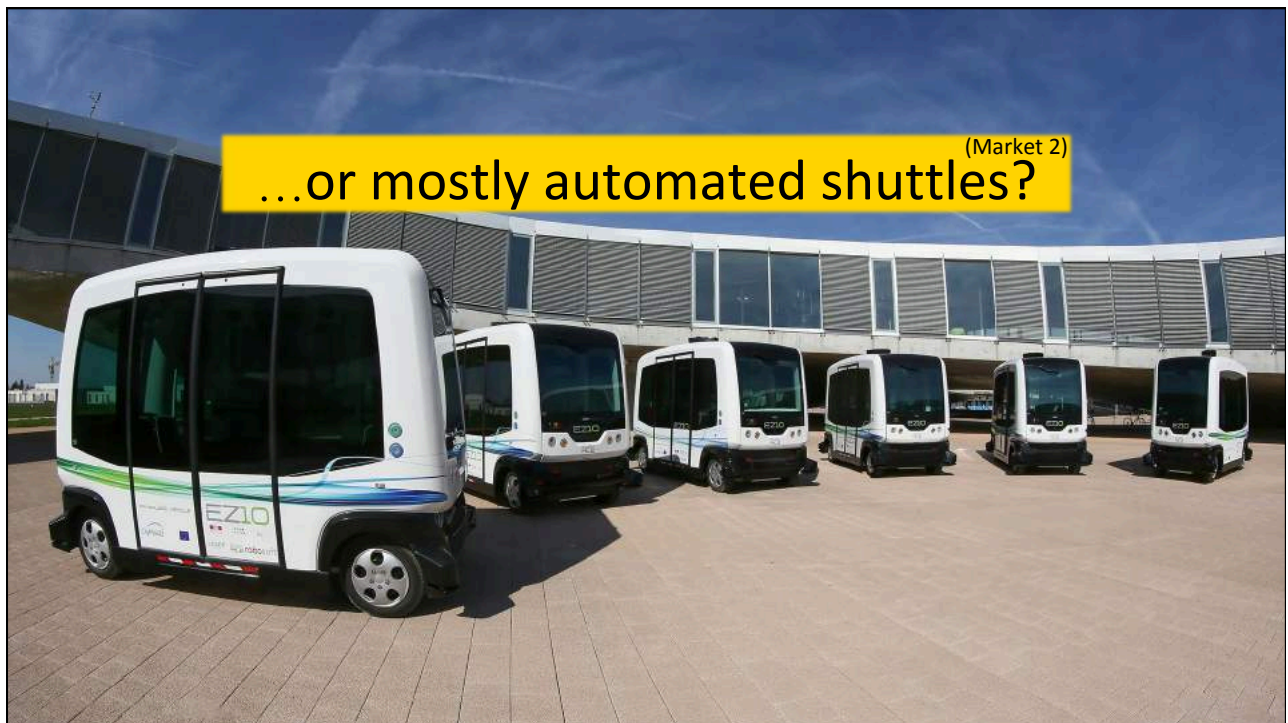
# Hype's socioeconomic engine





# Observe a decade of AV hype, year by year









## **An Adult Conversation About Autonomous Vehicles**

**01**  
**How tech  
hype works**

**02**  
**Conflicting  
narratives**

**03**  
**The most  
dangerous  
narrative**

## Why Conflicting Narratives?

- We anticipate change through a set of expectations
  - usually simplified stories without nuance or detail
- Some of these narratives are informed by limited analysis
  - Others are comprised of wishful thinking or fears
- Taken together, these narratives are inconsistent / contradictory
  - leading to misunderstanding, hype, reactivity
  - unintended or unrealistic expectations
- These narratives can influence planning/governance

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## Example: Zombie Miles

EDITOR'S PICK | 426 views | Oct 27, 2019, 04:11am

### What's So Bad About Zombie Robotaxis?



**Richard Bishop** Contributor   
Transportation

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## Conflicting Narrative: Zombie Miles

### Bad Zombie robotaxi

“Countless empty vehicles are roaming around looking for/going to waiting passengers”

“I don't want my robotaxi driving continuously around the block while I have dinner.”

### Good Zombie robotaxi

Superior to a traditional taxi

Missing 200 lb extra human weight

AC off when running empty

Drives more energy effectively

At scale, far more sustainable!

- *Network effect means far lower VKT per PKT*
- *Robotaxi fleet operators would optimize fleet & vehicle size and energy to max profit*

<https://www.forbes.com/sites/richardbishop1/2019/10/27/whats-so-bad-about-zombie-robo-taxis/#7cbe12016832>

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## Utopia vs. Dystopia



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# Torontopia - 2018



# Conflicting government narratives

## INVESTING IN PUBLIC TRANSIT

The City of Toronto will receive \$184,994,655 in funding this year to improve transit projects such as the TTC from Ontario's gas tax program. The program provides municipalities with two cents per litre of provincial gas tax revenues. Municipalities receiving gas tax funding must use these funds towards their public transit capital and/or operating expenditures, including upgrading transit infrastructure, increasing accessibility, purchasing transit vehicles, adding more routes and extending hours of service.



## MAKING LIFE MORE AFFORDABLE FOR DRIVERS

The Government has taken a number of steps to make life more affordable for drivers in the Province of Ontario. By eliminating the cap-and-trade carbon tax, the Government has reduced the price of gasoline by 4.3 cents a litre. The Government has also frozen driver and vehicle fees that were set to increase on September 1, 2018, including fees for vehicle validation, drivers licenses, and road and knowledge tests. As well, the cancellation of the Drive Clean program as of April 1, 2019 will save taxpayers \$40 million per year.

# Density vs Sprawl

Contradictory predictions from real-estate, housing, and transport experts:

- 1: Cities will grow denser as parking is reclaimed by people
- 2: AVs will push families further into more rural areas: “a lot of people would rather not live on top of their neighbor.”

**Some now suspect both are true!**



<https://www.marketwatch.com/story/heres-where-youll-live-when-cars-drive-themselves-2017-10-24>

# Share vs. Own

## Why no one will own a car in 25 years

Cadie Thompson Jun 29, 2015, 1:53 PM  
CityLab

In just a few short decades, owning a car could be a lot like owning a horse — mostly for hobbyists and really unnecessary for transportation purposes.

Technologies such as self-driving cars paired with transportation networks such as

Uber will pretty much kill the need to own a car in 25 to 30 years, Jamais Cascio, a futurist and senior fellow at the Institute for Ethics and Emerging Technologies, told Business Insider.



A row of Google self-driving Lexus cars seen outside the Computer History Museum in Mountain View, California, on May 13, 2014. AP

<https://www.businessinsider.com/why-no-one-will-own-a-car-in-25-years-2015-6>

## Subsidize household AV purchases...

At the moment, the technology used in AVs ... can cost more than US\$ 30,000 ... this equipment is expected to become more affordable as AVs become available to the public on a mass scale. Hensley estimates that 15 years after the commercialization of AVs, their cost will drop from a US\$ 10,000 markup (i.e. the additional payment for autonomy technology) to a US\$ 3,000 markup. Before reaching these affordable markups, however, we believe that **governing agencies should promote AV purchases by implementing rebates and subsidies (to families).**

Baron, O., Berman, O., and Nourinejad, M. (2019) The Economics of Autonomous Vehicles (McKinsey)



## Hope vs. History

### Long-standing problems dramatically relieved without changing consumption behaviour!

- Reduced fatalities and injuries!
- Less congestion!
- No emissions!

### Automation delivers more

- Easy sharing; less parking
- Solves drink driving and driver distraction
- Improve trip access and availability
- Addresses the mobility disadvantaged

### Godsend for

- Daily commuters
- Urban planners
- Livability
- Politicians

**All with few changes in consumer behaviour!**

### Legacy barriers

- Existing infrastructure
- Regulations
- Unions
- Extant fleets with sunk investment & remaining life cycle

### These barriers

- delay benefits
- frustrate dispersion
- reduce ROI

### Preferences and behaviors (some older than automobility)

- Preferences for control, independence, and status turn the plausible for some into the unlikely for many
- The number of barriers to becoming a zero-car family are high.

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## Human vs. Machine

### Humans are better than machines

- Solve the whole context
- Have unparalleled visual capability
- Solve problems they've never seen
- Can make ethical decisions
- Are flexible problem solvers

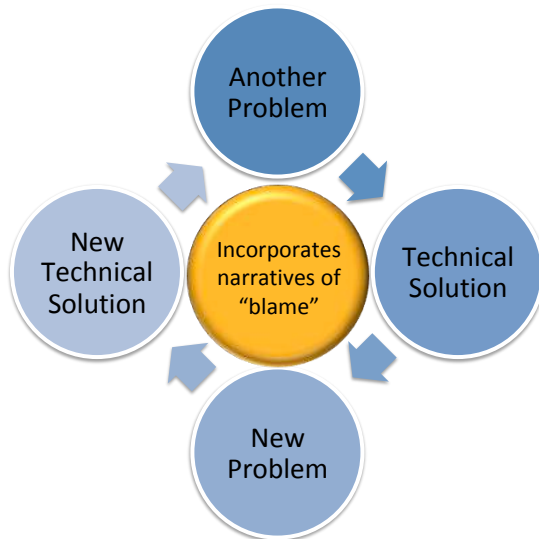
### Machines are better than humans

- Better in narrow domains
- More accurate; don't tire
- Undistracted; don't drink
- Take away tedious work
- Cheaper (eventually)

***Caution: we have greater tolerance for human error than for machine error***

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## Technophile vs. Technophobe



### One foot on throttle and one on brake

- Polarizes
- Inhibits acceptance
- Slows diffusion
- Safety mechanism

### Conflict since the Industrial Revolution

- Generates other opposing narratives
- Will not go away
- Live with it

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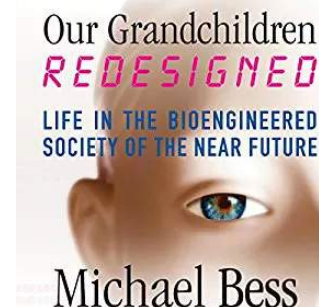
## Technology isn't just changing society — it's changing what it means to be human

A conversation with historian of science Michael Bess.

By Sean Illing | @seanilling | sean.illing@vox.com | Feb 23, 2018, 8:40am EST

<https://www.vox.com/technology/2018/2/23/16992816/facebook-twitter-tech-artificial-intelligence-crispr>

- Does technology help more than hurt humans?
  - Depends which technologies
  - Depends what you measure
  - Depends how its regulated



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# Market vs. Regulated

## MARKET / MARKET FORCES

- Competition
- Jobs
- Innovation
- Prices
- Services, more
  
- Always circumventing
- Always reaching
- Profit

**Ontario**  
**vs.**  
**Toronto**  
**...since 2018**

## REGULATION / GOVERNANCE

- Environment
- Jobs
- Safety
- Social equity
- Subsidies, Taxes
  
- Always adjusting
- Always cautious
- Largesse

# Infrastructure: More, Less and Different

### MORE

- ✓ Separate lanes
- ✓ Better stripping
- ✓ Charging stations
- ✓ Add AV fleets
- ✓ Snow removal

### LESS

- ✓ Fewer lanes
- ✓ Narrower lanes
- ✓ Less parking
- ✓ No signals
- ✓ *Revenue*

### DIFFERENT

- ✓ Changes to curb
- ✓ Repurpose parking
- ✓ Roundabouts
- ✓ Tighter parking
- ✓ *Pricing*

### Risks

- ✓ Tech changes far faster than infrastructure can adjust
- ✓ Innovators work around problems → unintended maintenance/management issues
- ✓ 30/40 years of transition will likely require multiple do-overs



## How Long Should We Wait Before Acting?

### WAIT

- ✓ Don't know what/when to change
- ✓ It'll make everything better, anyway
- ✓ Acceptance is uncertain
- ✓ This is all hype

### HURRY

- ✓ We want to be the leader
- ✓ Act now or lose jobs
- ✓ Prepare for what you want and demand deployment your way

### Risks

- ✓ Wait: risk another "Uber" (lose)
- ✓ Hurry: get it wrong (lose-lose!)
- ✓ Tech giants decide your city instead of you (lose big)
- ✓ Changes to an installed base are always trickier than in a greenfield (Sidewalk Labs)

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## Environment vs. Jobs

- ✓ Environment more important than jobs
  - ✓ "How can you think otherwise"
- ✓ Take this seriously
  - Transportation is now the pariah in the Climate Change battle
- ✓ It may already be late

- ✓ Jobs more important than the environment
  - "How can you think otherwise"
- ✓ "Humans who have basic needs handled pay more attention to the environment"
- ✓ Jobs get more votes.

We are VERY positional about this.

*ME* or *THE PLANET* is a "no-brainer" for most humans. "ME" usually wins.

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## Transit vs. AVs

### TRANSIT

- ✓ No space for all the cars
- ✓ Keep building heavy transit
- ✓ Use AVs to feed transit (F/L mile)

Ezike, R., Martin, J., Catalano, K., Cohn, J., (2019) Where Are Self-Driving Cars Taking Us? Pivotal Choices That Will Shape DC's Transportation Future

### AVs

- ✓ People will prefer door to door
- ✓ Rethink transit planning
- ✓ Stop and wait transit building

<https://ottawacitizen.com/opinion/columnists/kirk-potential-of-driverless-taxis-should-delay-stage-2-of-ottawa-lrt>

“We must make the right choices today to ensure that automated vehicles do not increase traffic and pollution, undermine public transit, and exacerbate inequities in our transportation system.”

— Union of Concerned Scientists

“...public transport is painful... Why do you want to get on something with a lot of other people, that doesn't leave where you want it to leave, doesn't start where you want it to start, doesn't end where you want it to end, and it doesn't go all the time.”

— Elon Musk

## Internal Combustion Engine vs. Electric Vehicle

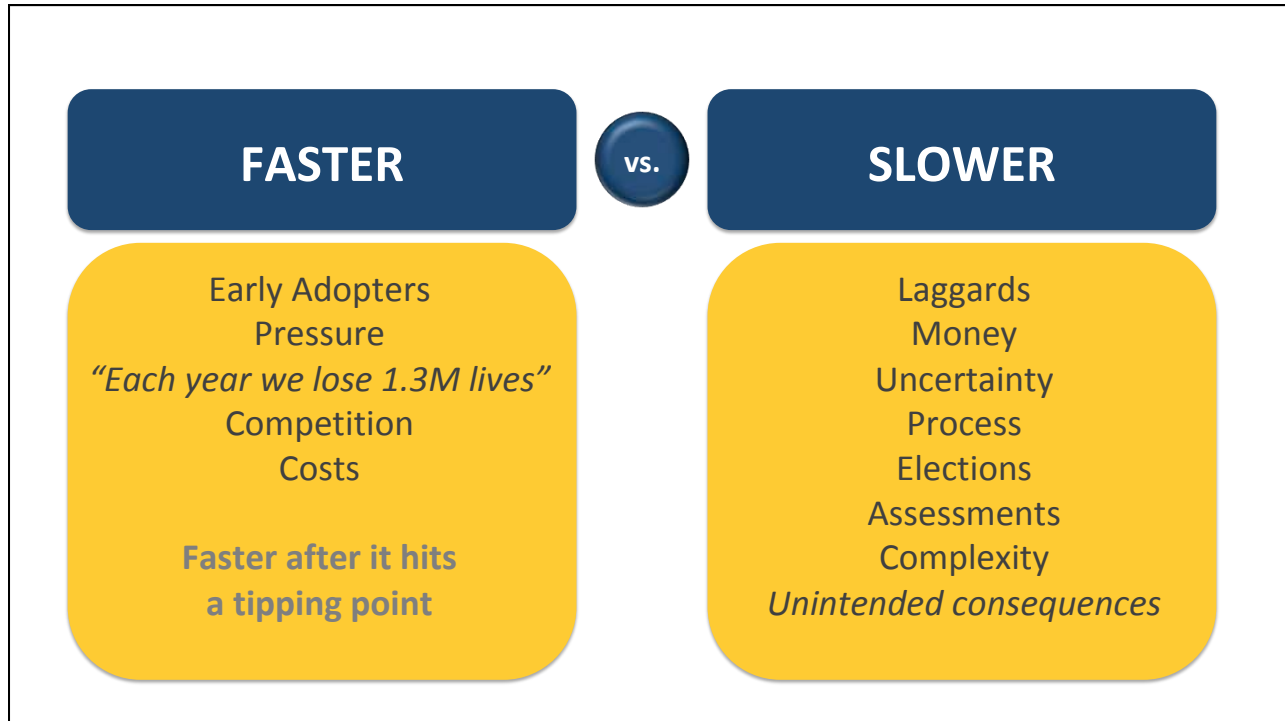
(As AV's base vehicle)

### ICE

- ✓ Charging stations not ready
- ✓ We're totally set up for ICE fleets
  - Service Stations
  - Skills/Training
- ✓ Power is an independent issue
- ✓ Needs new training
- ✓ We'll lose jobs / companies

### EV

- ✓ AVs must be about improving our environment!
  - So MUST be EV!
- ✓ Robotaxi fleets are the best opportunity to convert to EVs
  - If not now, when?
- ✓ China will beat us – we lose!



## Autonomous vs. Automated

with "air-traffic control"

**AUTONOMOUS VEHICLES (~L5)**

- Anywhere, any condition
- Not for many years (if ever!)
  - John Krafcik, Waymo

**AUTOMATED VEHICLES (~L4)**

- Geofenced with...
- Ground traffic control systems
  - Monitor, intervene, takeover

<https://www.cnet.com/news/alphabet-google-waymo-ceo-john-krafcik-autonomous-cars-wont-ever-be-able-to-drive-in-all-conditions/>

"Today's autonomous vehicles can drive relatively well in typical settings, but they fail in exceptional situations—and it's those situations that are the most dangerous."

Walter Lasecki (U of Michigan)

<https://news.umich.edu/air-traffic-control-for-driverless-cars-could-speed-up-deployment/>

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# Aspirations vs. Realities

## ACES — aspiration

- Autonomous
- Connected
- Electric
- Shared

# Aspirations vs. Realities

## ACES

- ~~Autonomous~~ Automated
- Connected
- Electric
- Shared

## Mindell's Myths of Autonomy

- Replacement
- Linear progress
- Full autonomy

### Human

- Planning
- Direction
- Oversight
- Approvals

[https://www.huffingtonpost.com/david-a-mindell/driverless-cars-and-the-myths-of-autonomy\\_b\\_8287230.html](https://www.huffingtonpost.com/david-a-mindell/driverless-cars-and-the-myths-of-autonomy_b_8287230.html)  
<https://www.techrepublic.com/article/why-robots-still-need-us-david-a-mindell-debunks-theory-of-complete-autonomy/>

“ There's really **no such thing as full autonomy**. You can always find a wrapper of human intention and direction that goes around even the most autonomous robots. It's always interacting with the human world in some way or another. The highest expression of the technologies are the ones that *work most deeply, fluidly, with human beings*.

David Mindell

<https://www.techrepublic.com/article/why-robots-still-need-us-david-a-mindell-debunks-theory-of-complete-autonomy/>



## Aspirations vs. Realities

### ACES

- Autonomous
- Connected
- Electric
- Shared

### CONNECTED

#### 5G vs. DSRC for V2V, V2I

- 5G many purposes
- DSRC is dedicated

#### Vehicle must remain safe even in face of comm failures

- Most current AV testing is without connectivity in the way predicted

The DSRC vs 5G Debate Continues  
 29 October 2019 - Junko Yoshida

#### 5G may be winning

<https://news.itu.int/to-5g-or-not-to-5g-automotive-safety-may-hang-in-the-balance/> (Roger Lancot)

## Aspirations vs. Realities

### ACES

- Autonomous
- Connected
- Electric
- Shared

### ELECTRIC

#### Range anxiety remains

- Real?
- Psychological?
- Solvable?

#### The installed U.S. ICE eco-system:

- ... is in place
- ... is highly motivated to innovate
- ... has new supply (shale)
  - This diminishes the U.S. "National security" motivation for EVs.

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## Aspirations vs. Realities

### ACES

- Autonomous
- Connected
- Electric
- Shared

### SHARED

#### Barriers

- Spatial distribution
- Wait time
- Social/behavioural preferences
- Habit
- Fears
- Wealth

**What is the realistic diffusion limit of sharing in each/any context?**

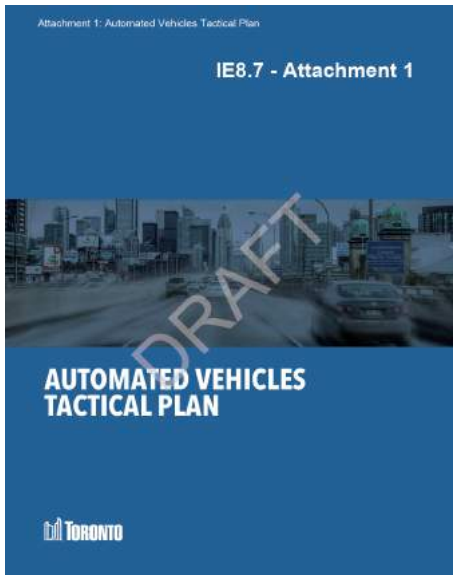
40

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Social, urban, environmental justice

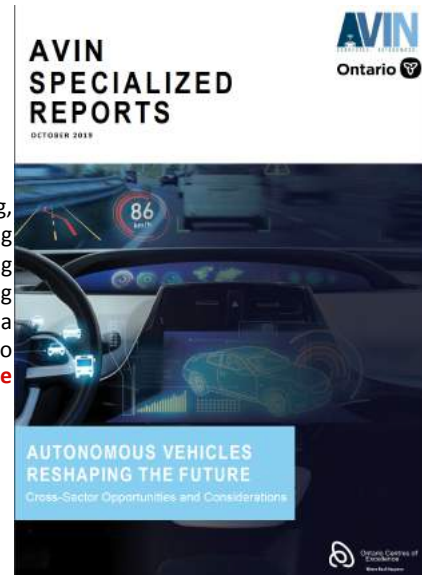
access,  
affordability  
blind  
disabled  
employment  
environment  
ridehailing  
income  
senior  
sharing  
social  
social equity  
sustainability  
taxi  
technology  
transit  
Uber/Lyft  
University  
wheelchair

3.1 times more

advertising,  
gaming  
purchasing  
shopping  
social media  
video

11.7 times more

36x !



GDP, growth, jobs, exports,  
consumption, and entertainment

## Solution to Ontario's dangerous narrative

Support intelligent technologies **in Ontario** that provide what the world's cities need for livability and social agendas (such as Universal Basic Mobility)

Use this to create jobs

Export our innovations

### An Adult Conversation About Autonomous Vehicles

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**Thank you!**

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